



PO BOX 8453, COLUMBIA, SC, 29202, (803) 636-0431, WWW.LWVSC.ORG

## TESTIMONY TO THE HOUSE CONSTITUTIONAL LAWS SUBCOMMITTEE: S.474

8 May 2023

S.474 prohibits abortion in most cases after the detection of a form of fetal cell activity that is misleadingly called a “heartbeat.” This normally occurs at about 6 weeks in a pregnancy. This has been described as a more “moderate” approach than H.3774, which prohibits abortion from the time of fertilization.

However, the League of Women Voters does not consider S.474 moderate. It would deprive many citizens of religious freedom, due process, privacy, and basic moral agency in a decision that is personally, medically, spiritually, and economically complex. Bans such as this are not just violations of our individual rights, but cruel. We ask this subcommittee not to forward the bill with a favorable recommendation.

### MORAL PRINCIPLES AND CONSTITUTIONAL RIGHTS

Our laws must be grounded in principles widely shared in our society, acceptable to persons of diverse faiths or of no faith at all. S.474 is very far from that ideal, establishing in law mandates based on the teachings of several specific religious groups, especially evangelical and Roman Catholic Christians. These teachings have not found majority acceptance among the public, or indeed even within those religious denominations that lobby for bans. According to a recent poll, 64 percent of U.S. Catholics and 40 percent of Catholic Republicans agreed that abortion should be legal in most or all cases, almost identical to the 65 percent of all adult Americans who held that view.<sup>1</sup> In lobbying for abortion restrictions, religious denominations are attempting to use the power of the state to coerce all to live by beliefs that a majority of their own members reject.

A recent poll of South Carolinians showed that 69% of us believe the decision to have an abortion should be between a woman and her doctor. 91% believe that doctors should be able to help patients suffering pregnancy complications without fear of legal reprisal.<sup>2</sup> The SC Policy Council on 25 Jan 2023 announced that they had polled South Carolinians and found widespread public opposition to extreme abortion bans. Further, following the state Supreme Court striking down the existing abortion ban, only 34% of those responding supported constitutional amendment to permit bans.<sup>3</sup>

---

<sup>1</sup> Robert David Sullivan, “No confusion about a new poll: Most U.S. Catholics disagree with church leaders on abortion and L.G.B.T. issues,” *American: The Jesuit Review*, 6 Jun 2022.

<sup>2</sup> Planned Parenthood Action Fund, “New Poll Shows Strong Support for Abortion Rights in South Carolina as State Lawmakers Reconvene to Consider Total Ban.” July 7, 2022.

<sup>3</sup> South Carolina Policy Council, “Poll: SC voters support key tax and education reforms, oppose abortion ban.” <https://scpolicycouncil.org/featured/poll-sc-voters-support-key-tax-and-education-reforms-oppose-abortion-ban>

Polls like these have been ignored by anti-abortion activists. However, voters in Kansas decisively defeated abortion bans in a ballot referendum. Like the people of Kansas, the majority of South Carolinians do not accept ceding one of the most important decisions in their lives to the state.

The demand that the state be allowed to control and alter the course of our lives is supposedly justified by the claim that fertilized eggs, embryos, and pre-viability fetuses are “persons” entitled to the same legal protection as those of us who could become pregnant. This conclusion is reached only through specific religious beliefs, not through science, which is focused on sexual reproduction as a cyclical process, not moral values attached to any point in the cycle.<sup>4</sup> Personhood of embryos and pre-viability fetuses has never been a generally accepted belief in our society. In the *Dobbs* decision, Justice Alito falsely claimed that bans reflect the traditional historical understanding of pregnancy and abortion in our nation. The American Historical Association and the American Organization of Historians joined together to object to Alito’s mischaracterization.<sup>5</sup> These organizations filed an amicus brief that provided well-documented factual history. That truthful history does not support Alito’s preferred vision of America’s past, or future.

Theology has no place in our secular legal system, but even within the most extreme religious groups the notion of personhood at fertilization has been adopted only relatively recently. White evangelical Christians have changed their position to one that opposes all abortion in recent decades in a heavily politicized process.<sup>6</sup> Even within Roman Catholicism, ideas about the crucial point of “ensoulment” have varied significantly prior to the relatively late date of 1869.<sup>7</sup>

---

<sup>4</sup> Contrary to claims by some abortion opponents, the underlying premises of defining fertilization or conception as the time when “personhood” and full legal protection are achieved are not scientific and secular but cultural and religious. Science tells us that life has been created in a continuous cycle for approximately the past 3.7 billion years. Yes, an embryo is alive – so is an isolated sperm. Science does not assign moral meaning to any part of the cycle, instead recognizing that interrupting the cycle at any point by any means (for example, male masturbation or celibacy) has the same result, ending the process. The joining of ovum and sperm is only one step in a reproductive process that was shaped much earlier by formation of ova in the ovaries of female fetuses and continued through the long very complex process of forming a human from the DNA coding in that ovum and sperm. Absent specific religious belief, Americans do not recognize pre-viability fetuses as persons.

<sup>5</sup> “The American Historical Association and the Organization of American Historians have jointly issued a statement expressing dismay that the US Supreme Court “declined to take seriously the historical claims of our [amicus curiae] brief” in its *Dobbs v. Jackson Women’s Health Organization* decision. “Instead, the court adopted a flawed interpretation of abortion criminalization that has been pressed by anti-abortion advocates for more than thirty years. ... The court’s decision erodes fundamental rights and has the potential to exacerbate historic injustices and deepen inequalities in our country.” “History, the Supreme Court, and *Dobbs v. Jackson*: Joint Statement from the AHA and the OAH (July 2022). [https://www.historians.org/news-and-advocacy/aha-advocacy/history-the-supreme-court-and-dobbs-v-jackson-joint-statement-from-the-aha-and-the-oah-\(july-2022\)](https://www.historians.org/news-and-advocacy/aha-advocacy/history-the-supreme-court-and-dobbs-v-jackson-joint-statement-from-the-aha-and-the-oah-(july-2022))

<sup>6</sup> Rabbi Danya Ruttenberg, “Abortion Bans Are a Violation of Religious Freedom,” *Life is a Sacred Text*, 23 Jan 2023, [https://lifeisasacredtext.substack.com/p/abortion-bans-are-a-violation-of?utm\\_source=post-email-title&publication\\_id=278793&post\\_id=95918837&isFreemail=true&utm\\_medium=email](https://lifeisasacredtext.substack.com/p/abortion-bans-are-a-violation-of?utm_source=post-email-title&publication_id=278793&post_id=95918837&isFreemail=true&utm_medium=email).

<sup>7</sup> Danya Ruttenberg and Katey Zeh, “An ancient mistranslation is now helping to threaten abortion rights,” *The Washington Post*, October 12, 2021. [https://www.washingtonpost.com/outlook/2021/10/12/abortion-torah-translation/?utm\\_source=substack&utm\\_medium=email](https://www.washingtonpost.com/outlook/2021/10/12/abortion-torah-translation/?utm_source=substack&utm_medium=email)

It is not surprising that the American people, and specifically the people of South Carolina, reject these extreme bans. Many South Carolinians are people of faith whose religious community does not support birth forced by government coercion.<sup>8</sup> Extreme bans conflict with the teachings of major Christian denominations such as the United Methodist, Lutheran, Episcopalian, Church of Christ, and Presbyterian USA churches. Conservative and Reform Judaism also reject these bans.<sup>9</sup> This is not because these faith communities encourage abortion. It is because they take seriously the complexity of the decisions that must be made as well as the core theological issue of the moral agency of those who are pregnant.

Using the power of the state to mandate compliance with specific religious understandings violates the clear intention of the founders who wrote our Constitution.<sup>10</sup> For example, James Madison in 1785 said that: "The Religion then of every man must be left to the conviction and conscience of every man: and it is the right of every man to exercise it as these may dictate." The South Carolina Constitution, like the U. S. Constitution, prohibits religious establishment.<sup>11</sup> Extreme abortion bans such as those before this committee, written to conform to the wishes of evangelical Christian and Roman Catholic churches, are religious establishment.

In addition, there are other constitutionally guaranteed liberties lost in these bans. There is no equal protection under the law when the rights of women to bodily autonomy are singled out for violation while the importance of consent is stressed in our legal framework for organ donation, even though donation is essential to save the lives of living breathing persons.<sup>12</sup> The same religious groups that demand abortion bans recognize the fundamental importance of the right to our own bodies in the context of organ donation.<sup>13</sup> Bans are also contrary to an explicit

---

<sup>8</sup> Religious organizations joined together to oppose the overturning of Roe and the enactment of bans in "Brief of Amici Curiae, Catholics for Choice, National Council of Jewish Women, Religious Coalition for Reproductive Choice, Muslim Advocates, Presbyterians Affirming Reproductive Options, Jewish Women International, Auburn Theological Seminary, Muslims for Progressive Values, African American Ministers in Action, and 45 Other Faith Based Organizations, in Support of Respondents," *Dobbs v. Jackson Women's Health*, No. 19-1392 in the Supreme Court of the United States. Following the *Dobbs* decision, both the Presbyterian (USA) and Episcopal churches have issued very strong statements of opposition, affirming the right of religious liberty of their members.

<sup>9</sup> For example, see the Presbyterian (USA) statement at <https://www.pc-biz.org/#/search/3001108>. Also, see the Episcopal Church statement at <https://anglican.ink/2022/07/11/tec-bishops-split-over-abortion-votes-rejecting-condemnation-of-crisis-pregnancy-centers-but-backing-abortion-on-demand/>. For a South Carolina perspective, see this statement from 37 South Carolina clergy: Alston Lippert and Ginger Barfield, "Commentary: Why 37 SC Clergy Believe Abortion Should Remain Legal," *The Post and Courier*, Aug 4, 2022, [https://www.postandcourier.com/opinion/commentary/commentary-why-37-sc-clergy-believe-abortion-should-remain-legal/article\\_77f6ad9e-12c1-11ed-846f-07db9e7a297e.html](https://www.postandcourier.com/opinion/commentary/commentary-why-37-sc-clergy-believe-abortion-should-remain-legal/article_77f6ad9e-12c1-11ed-846f-07db9e7a297e.html).

<sup>10</sup> Matthew Archbold, "7 Religious Liberty Quotes from Our Founding Fathers You Should Know," *National Catholic Register*, July 26, 2016, <https://www.ncregister.com/blog/7-religious-liberty-quotes-from-our-founding-fathers-you-should-know>.

<sup>11</sup> *South Carolina Constitution, Article 1: Declaration of Rights, SECTION 2. Religious freedom; freedom of speech; right of assembly and petition. (1970 (56) 2684; 1971 (57) 315.) See Appendix 2 for full text.*

<sup>12</sup> Arthur L. Caplan, "Finding a Solution to the Organ Shortage," *CMAJ*, Vol. 188(16); Nov 1, 2016. <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5088084/>

<sup>13</sup> There is no underlying universal defense of "life" in the theology of the denominations seeking legislation to restrict abortion. They demand (and our laws provide) full bodily autonomy for donors in the case of organ donation to save the lives of living breathing persons, as illustrated by Pope Benedict XVI in "A Gift for Life.

right to privacy in the South Carolina Constitution.<sup>14</sup> South Carolina’s legislators like to present themselves as guardians of liberties, but these bans are extreme violations of the liberties not just of those who are or could be pregnant but of their families and loved ones.

## PRACTICAL CONSEQUENCES

There are very practical consequences for these violations of our freedom. All who can or do experience pregnancy depend on our ability to control our reproductive health to shape the course of our lives. Our reproductive choices impact our physical and psychological well-being, including the foods we eat, our financial resources, and our capacity to gain and maintain employment.<sup>15</sup> These extreme abortion bans will have devastating effects for women, especially women of color.<sup>16</sup>

The exceptions listed in the bill are few and in practice would be grossly inadequate. South Carolina’s legislators have heard years of testimony on the medical issues associated with deciding when maternal life or health is at risk. Attempts by legislators to define relevant conditions only demonstrate the problems that arise when legislators attempt to act as physicians.

Black women and other underserved communities already experience unfair barriers and limited access to adequate health care services. The United States has the highest maternal mortality rate of any developed nation, 17.5 deaths per 100,000 births.<sup>17</sup> However, these deaths are not evenly distributed among the people of our nation. Black women are three times more likely to die from pregnancy-related causes than White women.<sup>18</sup> South Carolina’s overall maternal mortality rate in 2020 was 27.9 deaths per 100,000 births.<sup>19</sup> During the period 2015-2019, the overall death rate in South Carolina was 26.2 per 100,000 live births, composed of a White rate of 18.0 deaths and

---

Considerations on Organ Donation.” He affirmed that for organ donation to be morally acceptable there must be free, informed consent from the donor, without coercion. In contrast, religious demands for mandatory abortion restriction arise from defining women in terms of their reproductive function, lacking the authority of men in the home, church, and society.

<sup>14</sup> *South Carolina Constitution, Article 1: Declaration of Rights, SECTION 10. Searches and seizures; invasions of privacy. (1970 (56) 2684; 1971 (57) 315.) See Appendix 2 for full text.*

<sup>15</sup> We are aware that for some ban supporters this is precisely the point. Note, for example the “Go Back to the Kitchen” poster carried by a recent State House lobby protestor.

<sup>16</sup> Cody Mell-Klein, “Overturning Roe v. Wade Will Put Even More of an Economic Burden on Women, Northeastern Economist Says,” *News@Northeastern*, <https://news.northeastern.edu/2022/06/27/roe-v-wade-economic-impact-women/>

<sup>17</sup> *World Population Review, Maternal Mortality Rate by State 2022*, <https://worldpopulationreview.com/state-rankings/maternal-mortality-rate-by-state>,

<sup>18</sup> *United States Center for Disease Control and Prevention (CDC), “Health Equity: Working Together to Reduce Black Maternal Mortality,” April 6, 2022*, <https://www.cdc.gov/healthequity/features/maternal-mortality/index.html>.

<sup>19</sup> *Donna L. Hoyert, Ph.D., Division of Vital Statistics, United States Center for Disease Control and Prevention (CDC), “Health E-Stats: Maternal Mortality Rates in the United States, 2020.”* <https://www.cdc.gov/nchs/data/hestat/maternal-mortality/2020/maternal-mortality-rates-2020.htm>.

a Black death rate of 42.3 per 100,000 live births.<sup>20</sup> All of this should be considered in the context of the results of a 2012 study that showed that the risk of death in childbirth is approximately 14 times higher than that associated with abortion.<sup>21</sup> Prohibiting abortion has been estimated to produce a 12% increase in Black maternal mortality in the first year and a 33% increase in subsequent years.<sup>22</sup>

The CDC cites varying quality of healthcare, underlying chronic conditions, structural racism, and implicit bias as contributors to these figures. Closing the healthcare coverage gap in South Carolina would greatly improve both the overall and Black mortality figures,<sup>23</sup> but this General Assembly has shown little interest in doing so. Forcing birth is its priority; ensuring healthy mothers and children is not. Legislators have proudly returned a billion dollars to taxpayers. A fraction of that could have mitigated the horror that is maternal death, and especially Black maternal death, in South Carolina.

And what of the lives of the children born of unwanted pregnancies? South Carolina has been rated 49<sup>th</sup> among the states as a desirable and healthy place to have a baby.<sup>24</sup> Forcing births in this environment is cruel. A study comparing outcomes of children born to a mother after denial of abortion to children born after abortion of a previous pregnancy. It was found that denial of abortion was associated with poorer maternal bonding and greater poverty.<sup>25</sup> As another study noted, “When a poor pregnant woman decides to keep her unplanned pregnancy, the odds are great that both she and her child will face a lifetime of poverty and ill health.”<sup>26</sup> In spite of this, advocates for rigid abortion prohibitions have not been vocal about the need for the state of South Carolina to address the

---

<sup>20</sup> South Carolina Department of Health and Environmental Control (SCDHEC), South Carolina Maternal Mortality Rate by Race, 2015-2019.

<https://scdhec.gov/sites/default/files/media/document/2021SCMMMRCLegislativeBrief.pdf>.

<sup>21</sup> Raymond EG, Grimes DA. The comparative safety of legal induced abortion and childbirth in the United States. *Obstet Gynecol.* 2012 Feb;119(2 Pt 1):215-9. doi: 10.1097/AOG.0b013e31823fe923. PMID: 22270271. <https://pubmed.ncbi.nlm.nih.gov/22270271/>

<sup>22</sup> Amanda Jean Stevenson; “The Pregnancy-Related Mortality Impact of a Total Abortion Ban in the United States: A Research Note on Increased Deaths Due to Remaining Pregnant.” *Demography* 1 December 2021; 58 (6): 2019–2028. doi: <https://doi.org/10.1215/00703370-9585908>.

<sup>23</sup> Judith Solomon, “Closing the Coverage Gap Would Improve Black Maternal health,” Center on Budget and Policy Priorities, July 27, 2021. <https://www.cbpp.org/research/health/closing-the-coverage-gap-would-improve-black-maternal-health>

<sup>24</sup> Adam MlcCann, “2022’s Best & Worst States to Have a Baby,” WalletHub, 8 Aug 2022, [https://wallethub.com/edu/best-and-worst-states-to-have-a-baby/6513?fbclid=IwAR2Xtd5AhAOsrVX\\_nxjGyuaxOpgNQ\\_OpuVI0ymiI8aAS-IM6dXip\\_XDQ8Kzc](https://wallethub.com/edu/best-and-worst-states-to-have-a-baby/6513?fbclid=IwAR2Xtd5AhAOsrVX_nxjGyuaxOpgNQ_OpuVI0ymiI8aAS-IM6dXip_XDQ8Kzc).

<sup>25</sup> Foster DG, Biggs MA, Raifman S, Gipson J, Kimport K, Rocca CH. Comparison of Health, Development, Maternal Bonding, and Poverty Among Children Born After Denial of Abortion vs After Pregnancies Subsequent to an Abortion. *JAMA Pediatr.* 2018;172(11):1053–1060. doi:10.1001/jamapediatrics.2018.1785. <https://jamanetwork.com/journals/jamapediatrics/article-abstract/2698454>.

<sup>26</sup> Oberman, M. (2018). Motherhood, Abortion, and the Medicalization of Poverty. *Journal of Law, Medicine & Ethics*, 46(3), 665-671. doi:10.1177/1073110518804221. <https://www.cambridge.org/core/journals/journal-of-law-medicine-and-ethics/article/motherhood-abortion-and-the-medicalization-of-poverty/902E47A23765E068D0D4BE224D892CBB>.

many ways that poverty could be reduced and the lives of children and their families improved in this state. Clearly charity, including church-based charity, is woefully inadequate to the existing need.

However, it is not just people in poverty who will experience economic issues because of these bans. Persons who don't wish to have their lives dictated by the state won't come here for education or employment. Businesses will be reluctant to come here or expand here because they anticipate difficulties for employees. OB-GYNs will choose other states for their practice, harming healthcare access for all who are pregnant. One hospital in Laurens has already ended OB-GYN services because they don't have the doctors needed to continue.<sup>27</sup>

## SUMMARY

South Carolina's laws should offer the protections that Roe v. Wade gave to our nation's girls and women before the recent SCOTUS decision in Dobbs v. Jackson Women's Health. The Dobbs decision was grounded not in the rule of law but in sectarian theology and nostalgia for a romanticized past that was brutal for many in our nation. South Carolina's government should not build upon that immoral foundation to exert authoritarian control over the lives of its people.

Contact: Lynn Shuler Teague, Vice President for Issues and Action, LWVSC  
803 556-9802 [TeagueLynn@gmail.com](mailto:TeagueLynn@gmail.com)

---

<sup>27</sup> Stephanie Moore, Labor, delivery services 'paused' at South Carolina Hospital, WYFF4, 5 May 2023, <https://www.wyff4.com/article/south-carolina-laurens-hospital-labor-delivery-services/43804079>.