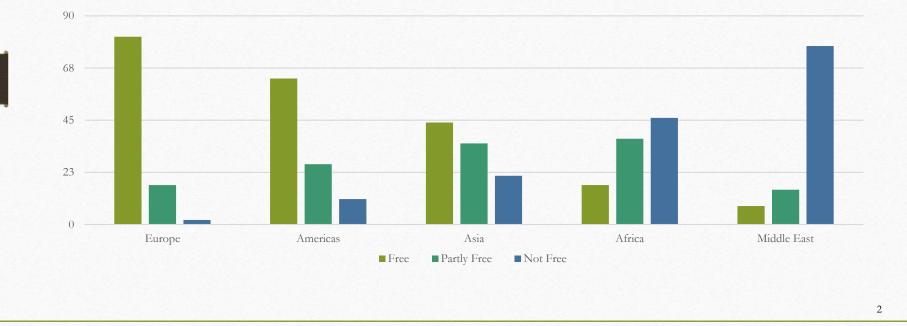
Democratic Backsliding—and how to fight it

A view from Latin America

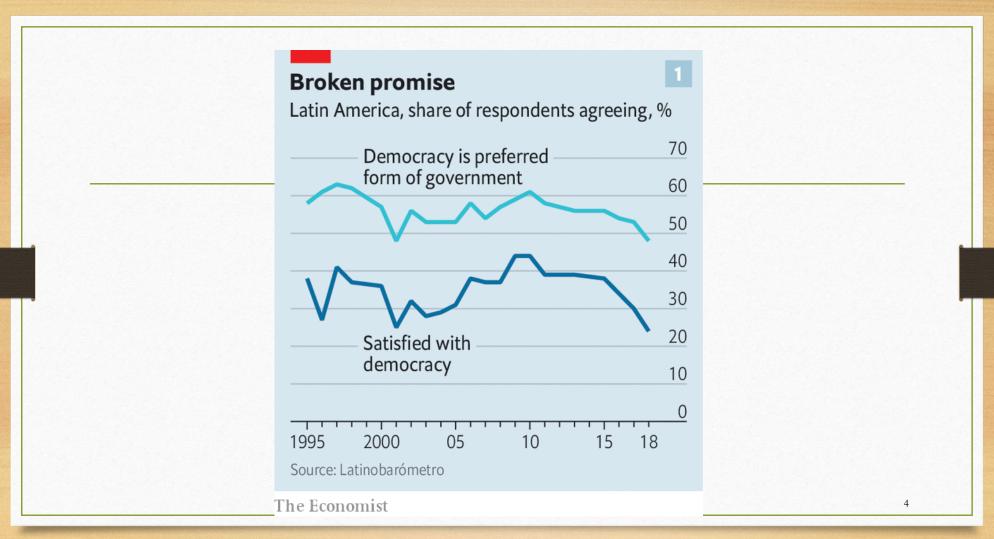




Presentation by Professor Kathleen Bruhn, Chair of Political Science Department, UC Santa Barbara, 6.1.2024



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The Boiling Frog

The boiling frog is a fable describing a frog being slowly boiled alive. The premise is that if a frog is put suddenly into boiling water, it will jump out, but if the frog is put in tepid water which is then brought to a boil slowly, it will not perceive the danger and will be cooked to death.



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POPULISM

"[A]n ideology that considers society to be ultimately separated into two homogeneous and antagonistic groups, 'the pure people' versus 'the corrupt elite', and which argues that politics should be an expression of the *volonté* generale (general will) of the people."

(Mudde 2004)



Once in power, the populist/autocrat attempts to capture or control state institutions, especially

- Courts
- Law enforcement agencies and the military
- Oversight agencies, including national and local electoral authorities
- Regulatory agencies, such as tax authorities
- Public media
- Sources of rents, especially oil and gas

Weaken the opposition

- They use these institutions to deny resources to the opposition or to suppress them directly
- As the opposition weakens, barriers removed to capturing more of the state

Polarize the political divide between the populist and his opposition

- Polarization is an autocratic tactic common to all backsliding processes.
- Illiberal leaders need to justify the denial of rights to opposition groups, and fear the formation of a broad opposition coalition

The case of Mexico: Andres Manuel Lopez Obrador



- Led protests for electoral reform
- Presided over one of Mexico's most important political parties in the 1990s
- Was a popular mayor of Mexico City from 2000-2005

The case of Mexico: Andres Manuel Lopez Obrador

- Is a populist who ignored court orders on the grounds that they violated social justice or the people's will
- Ran for office six times. Denied the result of the elections every time he lost (four times)



Andrés Manuel López Obrador



- Courts:
 - Sought to extend the term in office of a Supreme Court judge that was his political ally (Mexican Supreme Court has terms of 15 years)
 - Has ignored court orders by declaring matters of 'national security'
- Law enforcement agencies and the military
- Oversight agencies, including national and local electoral authorities
- Regulatory agencies, such as tax authorities
- Public media
- Sources of rents, especially oil and gas

- Courts:
- Law enforcement agencies and the military
 - Created a new "National Guard" under his authority, dissolved federal police
 - Has significantly expanded the role of the military in civil tasks as well as the fight against drug traffickers
- Oversight agencies, including national and local electoral authorities
- Regulatory agencies, such as tax authorities
- Public media
- Sources of rents, especially oil and gas

- Courts:
- Law enforcement agencies and the military
- Oversight agencies, including national and local electoral authorities
 - Constantly complains that the National Electoral Institute (INE) is corrupt and politically biased
 - Attempted to defund the INE and put it under presidential authority (failed)
- Regulatory agencies, such as tax authorities
- Public media
- Sources of rents, especially oil and gas

- Courts:
- Law enforcement agencies and the military
- · Oversight agencies, including national and local electoral authorities
- Regulatory agencies, such as tax authorities
 - Has attempted to control independent think tanks and universities
 - Wants to get rid of the National Institute for Transparency and Accountability
 - Reduced funding for independent civil society watchdogs
- Public media
- Sources of rents, especially oil and gas

- Courts:
- Law enforcement agencies and the military
- Oversight agencies, including national and local electoral authorities
- Regulatory agencies, such as tax authorities
- Public media
 - · Constantly complains about biased media
 - "I have other data"
 - Attempts to intimidate critical journalists
- Sources of rents, especially oil and gas

- Courts:
- Law enforcement agencies and the military
- Oversight agencies, including national and local electoral authorities
- Regulatory agencies, such as tax authorities
- Public media
- Sources of rents, especially oil and gas
 - Rejects private investment in the Mexican oil company, PEMEX
 - Wants to maintain national ownership of the energy sector in general

Barriers to further autocratization in Mexico

- 1. Term limits: No re-election of the president, according to the Constitution
 - 14 Latin American presidents tried to reform or rewrite the constitution to remain in office. Six succeeded (including Chavez); 7 failed.
 - AMLO has not tried



Barriers to further autocratization in Mexico

- 2. Active but moderate democratic opposition
 - Legal stalling, using the legislature to block some reforms, especially constitutional ones
 - Constitutional reform requires 2/3 of the House of Deputies, 2/3 of the Senate, and ½ of the state legislatures.
 - Using the court system when reforms could not be blocked in the legislature
 - Delay, delay, delay: the next electoral cycle could be better

Barriers to further autocratization in Mexico

- 3. Non-partisan civil society and media
 - Breaks up the narrative of polarization
 - Moral authority to challenge anti-democratic moves by any actor
 - "National Agreement for Electoral Integrity": signed by 32 civil society organizations, including universities, electoral observers, and the business organization COPARMEX

To resist backsliding

- DO engage in elections
 - Do NOT boycott them (this was a mistake by the Venezuelan opposition; allowed Chavez to gain complete control of the legislature)

To resist backsliding

- DO engage in elections
 - Do NOT boycott them
- DO engage in litigation
 - Do NOT engage in radical extra-institutional protest, especially involving violence
 - Venezuelan oil strike allowed Chavez to fire opponents at the top of the oil unions and company management

To resist backsliding

- DO engage in elections
 - Do NOT boycott them
- DO engage in litigation
 - Do NOT engage in radical extra-institutional protest, especially involving violence
- DO lobby, or engage in moderate, peaceful protest
 - Do NOT attempt to oust the elected executive, by force (coup) or by impeachment

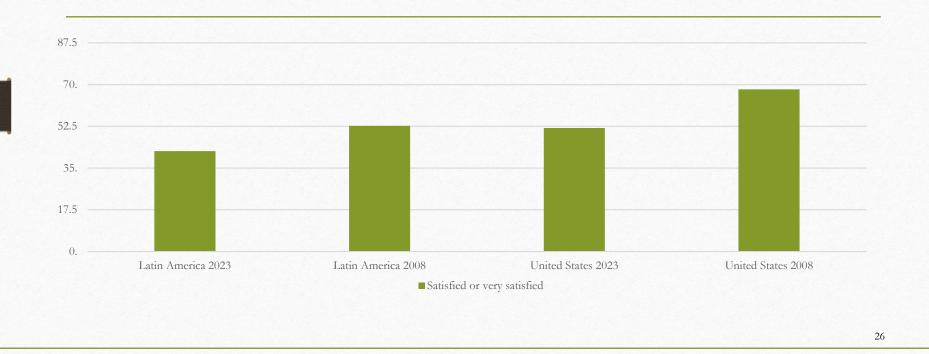
The Moral of the Story

- Democratic backsliding can be slowed, halted, or even reversed
- However, efforts must work within and strengthen democratic institutions, even if it seems ineffective in the short term.
- In the long run, 'democratic' opposition in Venezuela did almost as much harm to Venezuelan democracy as Chavez did, by trying to take short-cuts and by assuming the only problem was Chavez

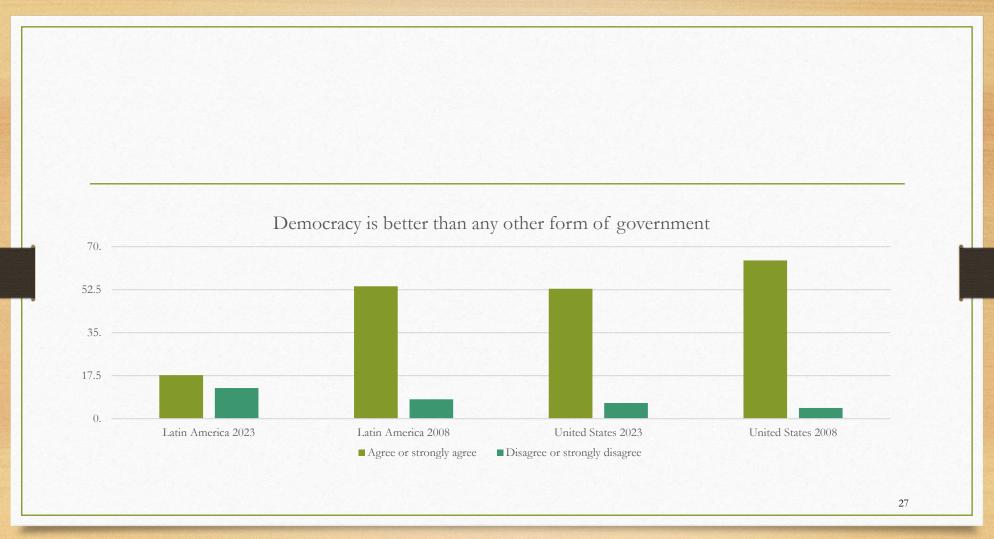
The Moral of the Story

- Populist autocrats don't get elected when democracy is healthy and everyone is satisfied with how it performs
- To resolve the threat of populism, democracy must deliver on its promises of security, prosperity, and social justice





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